

Message Text

SECRET

PAGE 01 TOKYO 16844 01 OF 03 120742Z

11
ACTION OES-06

INFO OCT-01 EA-07 ISO-00 DLOS-06 SAL-01 EB-07 INT-05

AGRE-00 COME-00 L-03 CIAE-00 INR-07 NSAE-00 CG-00

DOTE-00 IO-13 EUR-12 TRSE-00 /068 W
----- 074494

R 120610Z NOV 76
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 3544

S E C R E T SECTION 1 OF 3 TOKYO 16844

FROM AMBASSADOR RIDGWAY

E.O. 11652: GDS
TAGS: PFOR, EFIS
SUBJECT: U.S. - JAPAN FISHERY NEGOTIATIONS

1. SUMMARY. USG ENTERED U.S.-JAPAN GIFA TALKS WITH VIEW TO FORCING GOJ TO ADDRESS FUNDAMENTAL ISSUE OF RECOGNITION OF U.S.-FISHERY JURISDICTION IN ORDER THAT JAPANESE FISHING OFF THE COAST OF THE UNITED STATES COULD GO FORWARD ON MARCH 1, 1977 WITHOUT MAJOR U.S.-JAPAN CONFRONTATION. IT IS U.S. DEL'S VIEW THAT THIS OBJECTIVE MAY BE ACCOMPLISHED BY THE END OF DISCUSSIONS HERE, AND THAT AT THAT TIME WE MAY HAVE IN VIEW THE MEANS OF ATTAINING GOJ RECOGNITION OF U.S. FISHERY JURISDICTION WITHOUT CREATING A FISHERY CONFRONTATION BETWEEN THE TWO COUNTRIES ON MARCH 1, 1977. END SUMMARY.

2. AFTER ANALYSIS OF WHERE WE STOOD, USDEL PUT FORWARD PACKAGE CONSISTING OF FORMAL GIFA COMING INTO FORCE AFTER COMPLETION OF GOJ PARLIAMENTARY PROCEDURES IN LATTER PART OF 1977, AND AN INTERIM AGREEMENT. CONSIDERATION OF THIS APPROACH HAS BEEN IN INFORMAL SESSIONS AND PERSONAL DISCUSSIONS WITH GOJ BEING URGED NOT TO CONTINUE AVOIDING FUNDAMENTAL JURISDICTIONAL ISSUE OF ITS OBJECTIVE IS TO FISH WITHOUT MAJOR DISRUPTION IN 1977.

SECRET

SECRET

PAGE 02 TOKYO 16844 01 OF 03 120742Z

3. GOJ HAS AGONIZED OVER DECISION AND HAS TRIED TO

INFLUENCE USG WITH LOS AND GOJ POLITICAL/SECURITY ARGUMENTS RELATING TO TERRITORIAL SEAS AND STRAITS; HOWEVER, IN THE END, GOJ HAS INDICATED THAT IT WILL ADDRESS AND NOT AVOID FUNDAMENTAL JURISDICTIONAL ISSUES IN THE FRAMEWORK OF PACKAGE PROPOSAL PRESENTED BY US SIDE. USDEL IS NOW WAITING FOR FORMAL CONFIRMATION THAT GOJ WILL FOLLOW THIS APPROACH; HOWEVER, GOJ OFFICIALS HAVE SAID FINAL GOJ DECISION WILL BE MADE AT LEVEL OF PRIME MINISTER AND USDEL WILL PROBABLY ONLY KNOW THE NATURE OF RECOMMENDATION THAT IS BEING CONSIDERED IN GOJ, PRIOR TO USDEL'S DEPARTURE FROM TOKYO. IN ALL EVENTS, MAJOR RESPONSIBILITY ON U.S. SIDE WILL BE TO SEE THAT AFTER GOJ MAKES FUNDAMENTAL DECISION, USG BUREAUCRATIC AND ADMINISTRATIVE REQUIREMENTS DO NOT OPERATE TO PRECLUDE FISHING BY JAPANESE VESSELS AFTER MARCH 1, 1977.

4. SINCE AUGUST GIFA NEGOTIATING ROUND IN WASHINGTON, USDEL HAS PONDERED QUESTION OF HOW TO PROCEED WITH GOJ IN LIGHT OF GOJ REQUIREMENT THAT ANY DOCUMENT WITH LEGAL EFFECT OF GIFA WOULD HAVE TO BE PRESENTED AS A TREATY TO DIET. SUCH REQUIREMENT WOULD MEAN IN PRACTICAL TERMS THAT AGREEMENT BY GOJ WOULD NOT HAVE LEGAL EFFECT UNTIL LATER IN 1977. IT WAS USDEL'S VIEW THAT FURTHER CONSIDERATION OF BRACKETED LANGUAGE IN DRAFT AGREEMENT CONSIDERED IN AUGUST ROUND WOULD NOT BEAR FRUIT AND ALLOW SMOOTH TRANSITION INTO NEW U.S. FISHERY REGIME. THE REASONING FOR THIS VIEW WAS THAT USG WOULD NOT AGREE TO GOJ PROPOSALS ON CORE JURISDICTIONAL ISSUES AND STILL RECEIVE NECESSARY CONGRESSIONAL APPROVAL; ON OTHER HAND, GOJ COULD NOT AGREE WITH USG VIEW ON THESE SAME CORE ISSUES WITHOUT (1) EROSION OF GOJ LOS POSITION AND CONCOMITANT POLITICAL RAMIFICATIONS IN JAPAN AND (2) SEEKING APPROVAL OF DIET AND THEREFORE EXTENDING THE TIME FRAME.

5. THEREFORE, ON SATURDAY, NOVEMBER 6, BEFORE OPENING PLENARY, SELECTED MEMBERS OF USDEL LED BY AMBASSADOR RIDGWAY MET ON INFORMAL BASIS WITH GOJ OFFICIALS AND AFTER ANALYSIS OF RISKS ASSOCIATED WITH AUGUST DOCUMENT, SUGGESTED THAT ANOTHER POSSIBILITY SHOULD BE CONSIDERED BY GOJ--WITH
SECRET

SECRET

PAGE 03 TOKYO 16844 01 OF 03 120742Z

GOJ THEN CHOOSING THE COURSE OF ACTION TO FOLLOW, THE OTHER ALTERNATIVE BEING A PACKAGE OF TWO DOCUMENTS.

6. USG PACKAGE APPROACH IS THAT TWO DOCUMENTS WOULD BE CONCLUDED IN THE REASONABLY NEAR FUTURE AND WOULD BE MADE PUBLIC BEFORE MARCH 1, 1977. ONE DOCUMENT WOULD BE A FOUR OR FIVE-YEAR GIFA FULLY COMPATIBLE WITH U.S. LAW AND, IN FORM, WITH THE OTHER

GIFA'S THAT HAVE BEEN AND ARE BEING NEGOTIATED. THE SECOND DOCUMENT WOULD BE A SHORT-TERM PROVISIONAL ARRANGEMENT PENDING THE COMING INTO FORCE OF THE GIFA, WHICH IN ANY CASE WOULD TERMINATE BY THE END OF 1977.

7. USG PROPOSAL VERY CLEARLY MADE THE POINT THAT FISHING BY JAPAN IN U.S. FISHERY CONSERVATION ZONE UNDER PROVISIONAL AGREEMENT WOULD NOT RECEIVE SPECIAL CONSIDERATION WITH RESPECT TO MANAGEMENT, ENFORCEMENT, PERMITS, FEES, ETC., AND THAT U.S. LAWS WOULD BE OPERATED IN THE SAME MANNER WITH RESPECT TO ALL FOREIGN FISHING. HOWEVER, POINT WAS MADE THAT USG COULD UNDERSTAND AND WAS SYMPATHETIC TO PARTICULAR PARLIAMENTARY REQUIREMENT OF GOJ AND USG WAS THEREFORE WILLING TO CONSIDER A DIFFERENT FORM FOR THE OVERALL AGREEMENT. USG SIDE STATED THAT LONG-TERM GIFA, WHICH HAD TO BE CONCLUDED BUT NOT LEGALLY SUBSCRIBED TO GOJ AT SAME TIME AS PROVISIONAL AGREEMENT, HAD TO BE EXPLICIT IN RECOGNITION OF U.S. JURISDICTION, ENFORCEMENT, FEES, PERMITS AND MANAGEMENT. HOWEVER, PROVISIONAL AGREEMENT COULD BE LESS EXPLICIT ON THESE POINTS.

8. USG ALSO CLEARLY MADE THE POINT THAT BOTH DOCUMENTS HAD TO BE NEGOTIATED AT THE SAME TIME SO THAT THEY COULD BE PRESENTED AS A PACKAGE APPROACH WAS NOT RISK FREE, AND THAT VIRTUALLY ONLY WAY OF AVOIDING RISK OF CONGRESSIONAL NON-APPROVAL WAS GOJ ACCEPTANCE OF A MODEL GIFA.

9. U.S. SIDE DID NOT RECEIVE A RESPONSE TO THE PROPOSAL UNTIL TUESDAY. ON MONDAY, NOVEMBER 8, USDEL LED BY AMBASSADOR RIDGWAY MET WITH GOJ DEL LED BY SHINICHIRO ASAO, DEPUTY DIRECTOR GENERAL OF AMERICAN AFFAIRS BUREAU IN OPEN
SECRET

SECRET

PAGE 04 TOKYO 16844 01 OF 03 120742Z

PLENARY. USEFUL AFTERNOON SESSION WAS CONDUCTED WHERE PRELIMINARY MANAGEMENT PLANS FOR FISHERIES OF INTEREST TO GOJ IN BERING SEA AREA WERE DISCUSSED BY BOTH SIDES.

SECRET

NNN

SECRET

PAGE 01 TOKYO 16844 02 OF 03 120928Z

12

ACTION OES-06

INFO OCT-01 EA-07 ISO-00 DLOS-06 SAL-01 EB-07 COME-00

TRSE-00 AGRE-00 L-03 CIAE-00 INR-07 NSAE-00 CG-00

DOTE-00 INT-05 IO-13 EUR-12 /068 W

----- 075628

R 120610Z NOV 76

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 3545

S E C R E T SECTION 2 OF 3 TOKYO 16844

FROM AMBASSADOR RIDGWAY

10. TUESDAY MORNING SESSION WAS CONDUCTED IN SMALLER NEGOTIATING GROUP ON GOVERNMENT-TO-GOVERNMENT LEVEL. GOJ DEL MADE PRESENTATION ON SOME SUGGESTED CHANGES IN BRACKETED TEXT LEFT OVER FROM AUGUST MEETING. ALTHOUGH, SOME SUGGESTIONS WERE USEFUL, THEY DID NOT ADDRESS ANY CHANGE IN GOJ POSITON ON FUNDAMENTAL JURISDICTIONAL ISSUES. USG RESPONSE WAS ONE OF FRUSTRATION IN THAT USDEL WOULD HAVE TO FIRST KNOW WHETHER IT WAS SPEAKING ABOUT A SHORT-TERM DOCUMENT IN A PACKAGE APPROACH, OR WHETHER THE DOCUMENT UNDER DISCUSSION WAS A GIFA. THEREUPON, USG REITERATED ANALYSIS AND PROPOSAL SET FORTH IN PARAS 6-8, URGING GOJ TO DECIDE WHETHER IT WOULD OR WOULD NOT NEGOTIATE ON BASIS OF POLICY DICISION TO RECOGNIZE U.S. JURISDICTION. USDEL ALSO REFERRED TO USG INTENT WITH RESPECT TO MARINE MAMMALS AND BILL FISH REGULATION IN FISHERY CONSERVATION ZONE. THESE COMMENTS AND REACTIONS ARE BEING REPORTED SEPTTEL.

11. AFTER INFORMAL SESSIONS ON TUESDAY, NOVEMBER 9, DCM SHOESMITH, AMBASSADOR RIDGWAY AND L/OES COLSON WERE ASKED TO MEET WITH FOREIGN MINISTRY OFFICIALS IN DIRECTOR GENERAL OF AMERICAN AFFAIRS YAMAZAKI'S OFFICE TO DISCUSS LOS AND NATIONAL SECURITY MATTERS. USG PARTICIPANTS WERE PRESENTED WITH COMEWHAT UNPROFOUND
SECRET

SECRET

PAGE 02 TOKYO 16844 02 OF 03 120928Z

AND EMBARRASED ANALYSIS BY YAMAZAKI TO THE EFFECT THAT, IF GOJ RECOGNIZED U.S. 200 MILE CLAIM, GOJ WOULD NOT BE ABLE TO RESIST DEMANDS FROM JAPANESE FISHERMEN OF 12-MILE TERRITORAIL SEA CLAIM FOR JAPAN. YAMAZAKI NOTED SUCH A CLAIMS IMPACT ON JAPAN'S NATIONAL SECURITY AND THE THREE NON-NUCLEAR PRINCIPLES. USG

PARTICIPANTS NOTED THAT PRESSURES IN JAPAN FOR A 12-MILE CLAIM CAME FROM COASTAL FISHERMEN SEEKING PROTECTION FROM SOVIET FISHING AND THAT JAPANESE FISH INTERESTS COULD BE ACCOMMODATED BY ANY NUMBER OF POSSIBLE JURIDICAL REGIMES WHICH FELL SHORT OF OUT AND OUT TERRITORIAL SEA CLAIM. USG SIDE ALSO POINTED OUT THAT JAPAN'S POSITION ON 12-MILE TERRITORIAL SEAS AND STRAITS REFLECTS JAPANESE INTERESTS WHICH ARE AS MUCH JAPAN'S RESPONSIBILITY TO PROTECT AS U.S.'S. GOJ RESPONSE WAS BASICALLY THAT AVAILABILITY OF OTHER WAYS TO PROTECT FISH MIGHT BE THE CASE IN LOGICAL AND LEGAL TERMS, BUT THAT IN POLITICAL TERMS GOJ BELIEVED THAT ONLY WAY TO SOLVE ISSUE WAS WITH TERRITORIAL SEA CLAIM BECAUSE OF PERCEPTIONS WHICH WERE FIXED IN THE PUBLIC MIND. USG PARTICIPANTS CAME AWAY FROM THIS SESSION BELIEVING THAT GOJ SIMPLY PLAYING ITS LAST CARD.

12. ALSO AT THIS SESSION GOJ FOR FIRST TIME RAISED SPECTRE OF INTERNATIONAL COURT OF JUSTICE ACTION. USG PARTICIPANTS SIMPLY NOTED THAT SUCH A MOVE ON GOJ'S PART WOULD SOLVE NO PRACTICAL PROBLEMS SINCE IT WAS UNLIKELY THAT USG WOULD ACCEPT THE COMPULSORY JURISDICTION OF THE ICJ IN THIS MATTER, OR WOULD VOLUNTARILY AGREE TO PUT VALIDITY OF U.S. INTERNAL LAW TO AN INTERNATIONAL TEST. IF USG DID NOT PARTICIPATE IN SUCH A LEGAL CONTEST, NO PRACTICAL BENEFIT FOR JAPANESE FISHING INTERESTS WOULD BE SERVED.

13. ON WEDNESDAY NO FORMAL OR INFORMAL MEETINGS BETWEEN DELEGATIONS WERE HELD AS GOJ DEL AND OFFICIALS WENT INTO HUDDLE. HOWEVER, IN PERSONAL CONVERSATIONS GOJ INTENT AND PURPOSE OF RAISING STRAITS AND TERRITORIAL SEA ISSUES BECAME CLEAR. INDICATIONS GIVEN TO MEMBERS OF U.S. DEL FROM SEVERAL SOURCES ARE THAT GOJ INTENDS TO JUSTIFY BASIS FROM USG. USG JUSTIFICATION WOULD BE SECRET

SECRET

PAGE 03 TOKYO 16844 02 OF 03 120928Z

ON BAIS THAT BECAUSE OF NECESSITY OF DIET APPROVAL, GIFA COULD NOT BE IN PLACE ON MARCH 1, 1977; AND, THEREFORE, AN INTERIM AGREEMENT PENDING THE COMING INTO FORCE OF THE GIFA WAS APPROPRIATE. FOR GOJ'S PART ANOTHER APPROACH WOULD BE USED. GOJ WOULD NOT TAKE PUBLIC POSITION ON NEGOTIATED GIFA UNTIL MIDDLE PART OF 1977 WHEN GOJ WOULD HAVE RESULTS OF SPRING LOS SESSION ON HAND. DEPENDING ON OUTCOME OF THAT SESSION OF LOS CONFERENCE, GOJ WOULD THEN DETERMINE THAT 200-MILE FISHERY ZONES WERE AGREED; THAT THEY REFLECTED PART OF AN EMERGING CONSENSUS FROM THAT CONFERENCE; AND THAT THEY WERE ESTABLISHED INTERNATIONAL PRACTICE. PURSUANT TO ANY OF THESE CONCLUSIONS GOJ COULD

RECOGNIZE SUCH A ZONE.

14. HOWEVER, AGAIN ON INFORMAL AND PERSONAL BASIS, INDICATIONS HAVE BEEN THAT GOJ APPROACH TO DIET IN MID-1977 WOULD NOT ONLY BE ON BASIS THAT INTERNATIONAL LAW HAD REACHED A CERTAIN POINT ON FISHERY ZONES, BUT ALSO WITH RESPECT TO TERRITORIAL SEAS AND STRAITS. PARTICIPATING MEMBERS OF U.S. DEL IN THESE CONVERSATIONS ARE OF VIEW THAT GOJ WOULD APPROACH DIET WITH U.S.-JAPAN GIFA WHILE AT THE SAME TIME ALSO SUPPORTING MOVE TO A 12-MILE TERRITORIAL SEA COUPLED WITH STRAITS REGIME CONSISTENT WITH LOS COMMITTEE II TEXT. ALTHOUGH GOJ HAS NOT INDICATED THAT IT WOULD SEEK USG SUPPORT OF ITS INITIATIVE WITH DIET, FACT THAT SUCH AN APPROACH IS IN THE WORKS HAS BEEN CLEARLY INDICATED.

15. THURSDAY MEETINGS OF SMALL INFORMAL NEGOTIATING GROUPS WERE TAKEN UP WITH DISCUSSIONS OF CERTAIN TECHNICAL ISSUES BUT MOSTLY WITH LENGTHY DISCUSSION INITIATED BY JAPANESE SIDE ON HOW A POTENTIAL LONG-TERM/SHORT-TERM PACKAGE WOULD BE PLAYED OUT AND WHAT THE LEGAL LANGUAGE FOR BRINGING THE LONG-TERM GIFA INTO EFFECT--WITH ONE END OF THE SPECTRUM BEING A DATE CERTAIN, POSSIBLY JANUARY 1, 1978; AND THE OTHER END OF THE SPECTRUM BEING APPROACHES THAT WOULD BRING THE LONG-TERM AGREEMENT ONLY INTO EFFECT ON THE SUCCESSFUL CONCLUSION OF THE LAW OF THE SEA CONFERENCE. U.S. SIDE NOTED THAT A DATE CERTAIN WITH USG PREFERENCE AND THAT THE
SECRET

SECRET

PAGE 04 TOKYO 16844 02 OF 03 120928Z

LATTER APPROACH WAS UNACCEPTABLE. USDEL ALSO NOTED THAT LANGUAGE SUCH AS THAT FOUND IN ARTICLE XVI, PARAGRAPH 1, OF THE MODEL GIFA WAS ACCEPTABLE TO THE U.S. SIDE, AND THAT SUCH LANGUAGE WAS NEUTRAL ENOUGH SO AS NOT TO PREJUDICE GOJ LOS POSITIONS, AND WOULD PROVIDE TIME IN 1977 FOR GOJ TO GO THROUGH ITS INTERNAL AGONIZING ON THIS POINT AS WELL AS TO DEAL WITH THE PRACTICAL POLITICAL PROBLEMS THAT THIS MATTER IS OBVIOUSLY GIVING THE GOJ.

16. ENTIRE MATTER IS BEING DISCUSSED ON PERSONAL AND HIGHLY CONFIDENTIAL BASIS. GOJ IS VERY CONCERNED ABOUT IMPACT DISCLOSURE OF THIS PACKAGE WOULD HAVE ON FISHERY DISCUSSIONS THAT GOJ AND USG ARE HAVING WITH SOVIETS, UPCOMING ELECTIONS IN JAPAN, AND GENERAL GOJ LOS POSITION. CONFIDENTIALITY IS ALSO IMPORTANT ON USG SIDE SO THAT GROUNDWORK FOR APPROACH TO PUBLIC AND CONGRESS CAN BE LAID BEFORE PACKAGE SURFACES.

17. USDEL IS VERY CONCERNED THAT OTHER PROBLEM OF GRAVE

NATURE IS THAT AFTER PUSHING GOJ INTO HIGH-LEVEL AND FUNDAMENTAL DECISIONS ON JURISDICTIONAL RECOGNITION MATTERS, USG WILL NOT BE ABLE TO DELIVER ON THE PRACTICAL FISHERY MATTERS INVOLVED BECAUSE OF THE ADMINISTRATIVE, LEGAL AND POLITICAL CONSTRAINTS FLOWING FROM THE TERMS OF THE FISHERY CONSERVATION AND MANAGEMENT ACT. IN TOKYO, U.S. PACKAGE PROPOSAL HAS BEEN PRESENTED TO TWO KEY SENATORS ON CONFIDENTIAL BASIS, AND THEY HAVE EXPRESSED SOME WILLINGNESS TO SUPPORT PACKAGE SO LONG AS REGULAR GIFA HAS BEEN NEGOTIATED WHICH WILL GOVERN JAPANESE FISHING IN 1978 AND THEREAFTER. ALSO, SINCE INDUSTRY AND REGIONAL SUPPORT IS ESSENTIAL, USDEL ADVISERS HAVE BEEN KEPT UP TO DATE AND AWARE OF GIFA AND FISHERY ISSUES AS SCENARIO HAS BEEN PLAYED OUT. CLOSE COOPERATION AND COORDINATION WITH U.S. FEDERAL BUREAUCRACY AND WITH MEMBERS OF REGIONAL COUNCILS WILL BE IMPERATIVE TO MAKE THIS APPROACH WORK.

SECRET

NNN

SECRET

PAGE 01 TOKYO 16844 03 OF 03 120944Z

12

ACTION OES-06

INFO OCT-01 EA-07 ISO-00 DLOS-06 SAL-01 EB-07 COME-00

TRSE-00 AGRE-00 L-03 CIAE-00 INR-07 NSAE-00 CG-00

DOT-00 INT-05 IO-13 EUR-12 /068 W

----- 075846

R 120610Z NOV 76

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 3546

S E C R E T SECTION 3 OF 3 TOKYO 16844

FROM AMBASSADOR RIDGWAY

18. INDICATIONS ARE THAT GOJ NEGOTIATORS WILL HAVE TO SEEK APPROVAL OF PRIME MINISTER MIKI FOR THE PACKAGE APPROACH. HOWEVER, GOJ NEGOTIATORS SEEM CONFIDENT THAT THE PRIME MINISTER WILL ESSENTIALLY SUPPORT THEIR RECOMMENDATION. USDEL IS HOPEFUL THAT AN INDICATION OF THAT RECOMMENDATION WILL BE MADE PRIOR TO USDEL'S DEPARTURE FROM TOKYO.

19. COMMENT: THIS CABLE IS BEING PREPARED TO BE SENT BEFORE LAST DAY OF TALKS. SUBJECT FOR DISCUSSION FOR FINAL DAY WOULD SEEM TO BE IDEAS ABOUT THE CONTENT OF THE SHORT-TERM ARRANGEMENT. USDEL BELIEVES THAT GOJ NEGOTIATORS HAVE FINALLY TAKEN DECISION IN THEIR OWN MINDS THAT PACKAGE APPROACH IS ONLY REALISTIC SOLUTION, AND THE NEXT DAY'S DISCUSSION WILL BE DESIGNED TO REFINES EVERYONE'S THINKING ON THE MATTER TO THE EXTENT USG GOAL FOR THESE NEGOTIATIONS WAS TO STRIP AWAY GOJ PERCEPTIONS THAT THE LAW WOULD BE CHANGED OR THE JAPAN WOULD SOMEHOW BE ACCOMMODATED, USG HAS ATTAINED THAT OBJECTIVE. GOJ, PARTICULARLY FISHERY OFFICIALS, SEEMS TO NOW BE FULLY CONVINCED THAT UNLESS THERE IS AGREEMENT THERE WILL BE NO JAPANESE FISHING OFF U.S. COAST AFTER MARCH 1. MOREOVER, GOJ OFFICIALS ALSO HAVE COME TO RECOGNIZE SENSE OF URGENCY OF TAKING A DECISION SO
SECRET

SECRET

PAGE 02 TOKYO 16844 03 OF 03 120944Z

THAT U.S. MANAGEMENT MACHINERY CAN BEGIN TO FUNCTION TO ALLOW JAPANESE FISHING TO BE CONDUCTED ON MARCH 1, 1977. GOJ WILL PROBABLY PROPOSE, CONTINGENT ON PACKAGE APPROACH HAVING APPROVAL OF PRIME MINISTER, THAT WORKING LEVEL MEETINGS TAKE PLACE IN DECEMBER, WITH NEGOTIATORS MEETING AGAIN AS SOON AS POSSIBLE TO FINALIZE THE TWO DOCUMENTS OF THE PACKAGE APPROACH. USDEL WILL REPORT IN FOLLOW-UP CABLE RESULTS OF FINAL DAY'S WORK.

20. USDEL BELIEVES THAT THIS APPROACH OF TWO-PART PACKAGE CAN ONLY BE JUSTIFIED BY THE UNITED STATES ON THE BASIS OF JAPAN'S PARLIAMENTARY PROBLEMS AND THAT SUCH AN INNOVATIVE IDEA SHOULD NOT BE TRIED AND CANNOT BE JUSTIFIED WITH OTHER COUNTRIES WITH WHICH WE ARE NEGOTIATING GIFAS. END COMMENT.

21. U.S. FISHERY DELEGATION HAS EXPRESSED APPRECIATION FOR EXCELLENT EMBASSY SUPPORT AND PARTICIPATION ON THIS MATTER AT ALL LEVELS.
HODGSON

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FISHERIES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 NOV 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976TOKYO16844
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760422-0026
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761152/aaaabsrb.tel
Line Count: 429
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION OES
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ElyME
Review Comment: n/a
Review Content Flags:
Review Date: 27 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27 MAY 2004 by ShawDG>; APPROVED <27 SEP 2004 by ElyME>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: U.S. - JAPAN FISHERY NEGOTIATIONS
TAGS: PFOR, EFIS, US, JA
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006